SPECIAL BUSINESS MEETING

BEFORE THE

CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

In the Matter of:
Special Business Meeting

CALIFORNIA ENERGY COMMISSION

HEARING ROOM A

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

WEDNESDAY, NOVEMBER 12, 2003 10:01 A.M.

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COMMISSIONERS PRESENT

William J. Keese, Chairman

Robert Pernell

Arthur H. Rosenfeld

James D. Boyd

John L. Geesman

STAFF PRESENT

Robert Therkelsen, Executive Director

Arlene Ichien, Chief Counsel's Office

Song Her, Acting Secretariat

PUBLIC ADVISER

Margret J. Kim

ALSO PRESENT

Michael H. Scheible California Air Resources Board California Environmental Protection Agency

Joe Sparano Western States Petroleum Association

Les Guliasi Pacific Gas and Electric Company

Wayne Sakarias San Diego Gas and Electric Southern California Gas Company

Manuel Alvarez Southern California Edison Company

Scott Hughes National Biodiesel Board

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ALSO PRESENT

Steven Kelly
Independent Energy Producers Association

Dorothy Rothrock California Manufacturers and Technology Association

Larry McCarthy Cal-Tax California Taxpayers Association

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1	PROCEEDINGS
2	10:01 a.m
3	CHAIRMAN KEESE: I call this meeting of
4	the Energy Commission to order. Commissioner
5	Pernell, would you lead us in the Pledge, please.
6	(Thereupon the Pledge of Allegiance was
7	recited in unison.)
8	CHAIRMAN KEESE: Good morning, everyone
9	A very brief agenda today. A very important issu
10	today. And I'm sure the hearing won't be quite a
11	brief as a one-item agenda might seem to be.
12	Item 1 is the Integrated Energy Policy
13	Report. Commission consideration and possible
14	adoption of the ad hoc Integrated Energy Policy
15	Report Committee's draft Integrated Energy Policy
16	Report.
17	Commissioner Boyd has spearheaded this
18	effort. Commissioner Boyd.
19	COMMISSIONER BOYD: Thank you, Mr.
20	Chairman, Commissioners.
21	As the Presiding Member of the 2003
22	Integrated Energy Policy Report, which is our
23	first of what I presume to be a continuing series
24	of such reports, anyway, as the Presiding
25	Member, along with my Associate Member

Commissioner Keese, I'm pleased to participate in the introduction of this item.

I think, as you know, the document before us, and what we have is not only the draft Commission report, but I believe on the table in front of Mr. Therkelsen is the report. All more than 3000 pages of not only the draft Commission report, what seems to be the focus today, but the multitude of subsidiary reports covering all the aspects of the California energy situation which gives all of us some idea of the magnitude of the effort that all have been involved in.

The documents that are before us are the result of many many months, more than a year's worth of work by the Energy Commission and stakeholders, many other government agencies. And I just wanted to take a moment to thank all of them for their effort.

Mr. Therkelsen will go into more detail of the process. But I wanted to just note that fact. The report, as we're going to hear more, is a comprehensive look, kind of a forward look at California's energy situation in all three energy areas, electricity, natural gas and transportation fuel.

The world has been dominated by the
energy crisis, otherwise known as the electricity
crisis, but our charge and our responsibility
involves all three areas. All three areas have
been problematic for California in the past three
to five years.

And the reason we're looking at these is that energy, in effect, fuels the engine that drives the California economy. And I know this Commission is very aware of that fact and is very concerned about what California's energy programs are, and concerned about California's energy future, and that it be solid and assured.

I want to thank my fellow Commissioners for their participation in this process. And I want to emphatically thank our staff for the work that they've done.

Before turning the presentation over to our Executive Director Mr. Therkelsen, I want to take care of one housekeeping item. There is an errata available on the table as you enter the room -- it's been made available just today -- that documents a number of changes that have been made to the draft Commission report that are deemed substantive.

1	These changes are derived from comments
2	from stakeholders and from other agencies, as well
3	as some from our staff; and are primarily to
4	reflect corrections of statements of others who
5	have commented on what they've read of what we
6	said in our draft. Some omissions of points that
7	were made in the final round of public hearings
8	and written comments that were received.
9	And I do not believe there have been any
10	major policy additions or changes to the final
11	recommendations. There have been additional
12	recommendations made, and those will be noted in
13	our presentation. But I don't believe there's any
14	major policy changes whatsoever, or even policy
15	changes whatsoever.
16	And, of course, there will be a host of
17	punctuation and grammatical changes made when the
18	final printing takes place in the near future.
19	And with that, Mr. Chairman, I return
20	the microphone to you.
21	CHAIRMAN KEESE: Thank you. Mr.
22	Therkelsen.
23	MR. THERKELSEN: Good morning,
24	Commissioners. A couple of days ago I was looking

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through the order that actually instituted this

proceeding. It was dated September 11, 2002. And
I will admit I got a little philosophical.

The order of the proceeding said that we
were going to be focusing on infrastructure; and
infrastructure needed to protect public health and
safety, conserve energy and other resources,
sustain economic growth, preserve environmental
quality and maintain reliability of our energy

quality and maintain reliability of our energy systems.

And it struck me that energy has always been a very dynamic area. Back in 1974 we had a major time of uncertainty with regard to energy. California had been suffering from gasoline shortages; there was question about our growing dependence upon imported oil for our transportation fuel sector; there was major concern about what was happening with respect to our electricity sector, whether demand and supply were going to be able to keep up with each other; and whether or not we should be building more power plants throughout the state to meet that growing electricity demand.

And there was also concern about dependence on one fuel, oil, for generation of our electricity.

1	In regard to that, in response to that
2	partially the Legislature created the California
3	Energy Commission. And one of its functions was
4	to provide an objective analysis of the energy
5	issues that face our state; understand the trends;
6	and provide policy recommendations from a broad
7	and very balanced perspective. It was a unique
8	charter given to the Energy Commission, unique
9	among state agencies, unique among the states.
10	In 2003, when I reflected back on the
11	order, which also was a time of uncertainty, we
12	saw supply disruptions and increasing gasoline
13	prices this year as a result of imports of
14	petroleum products, disruptions in terms of
15	refineries and also disruptions in terms of
16	pipelines.
17	We had concerns expressed this year
18	about future supplies of electricity being able to
19	keep up with demand, and also aging
20	infrastructure, aging power plants.
21	We've also had concern expressed this
22	year about our dependence upon one source, natural
23	gas, for generation of our electricity supplies.
24	And in reflecting on that this

Integrated Energy Policy Report also takes an

1	opportunity to look at those various issues and
2	analyze where we're going, and comes up with some
3	policy recommendations from a broad and balanced
4	perspective.

Why don't we go ahead and turn to the first slide. Back in 1974 when the Energy Commission was created, the Warren Alquist Act established a very unique energy planning and policy process. It basically focused on the Electricity Report, followed by a Biennial Report.

And those reports included demand forecast; a resource assessment in terms of electricity supplies; looked at alternatives, including alternative technologies; and looked at need, the need for new power plants. In fact, need was a very specific requirement. Energy efficiency was factored into there; R&D was factored into there to a smaller degree.

Later on, the Warren Alquist Act was amended, and added to it was a conservation report, a technology report, a fuels report; there were several other different reports that were added over the years. So the Commission had several policy reports that it adopted over time.

25 We can switch to the next slide. As I

1	mentioned, the primary report, the primary focus
2	was the Electricity Report and the Biennial
3	Report. And as you'll notice on the slide, demand
4	forecast, the technology assessment, the
5	efficiency analysis all went into understanding
6	what the electricity system of the state was, and
7	what kind of issues we were going to be facing.
8	That then was translated into the
9	Biennial Report, which formulated not only policy
10	recommendations to the Governor and the
11	Legislature, but was the basis for making
12	decisions on individual power plant siting cases.
13	Why don't we switch to the next slide.
14	When restructuring came along things changed.
15	Basically the state's process for doing planning
16	for electricity and natural gas systems were
17	significantly weakened. The Electricity and
18	Biennial Reports were discontinued, as were the
19	other reports, the policy reports that the
20	Commission had prepared in the past.
21	The Legislature eliminated the need
22	assessment for siting of power plants. And
23	through the budget process, various budget
24	problems that the state faced, basically our

25 analytical capability in a number of the areas was

- 1 greatly weakened.
- 2 We were allowed, or I should say, did
- 3 special studies on hot issues. The heat storm
- 4 report is probably the prime example of that,
- 5 indicating that not only the state, but the
- 6 western United States, faced potential electricity
- 7 problems if there was prolonged hot summer
- 8 conditions.
- 9 The Energy Commission primarily focused
- 10 on monitoring and responding to specific issues or
- 11 specific crises that may develop.
- 12 Next slide. In response to the
- 13 electricity crisis, however, Senator Bowen
- 14 introduced, the Legislature passed, and the
- Governor signed Senate Bill 1389 which established
- 16 this report that you are in the process of
- 17 adopting today.
- 18 It basically integrated all of those
- 19 previous reports analyses that we had done before,
- 20 putting them all in one process under one cover.
- 21 It looked at all fuels; looked at the entire
- 22 state; required us to look at trends and outlooks;
- 23 requires policy recommendations specifically being
- 24 made to the Legislature and the Governor. In
- 25 fact, has a step in there where the Governor has

1 to take the report and respond to it on his own.

2 It is required to be the basis for

3 policy and action. It was something that was a

very clear requirement that we consult with other

agencies in putting this report together, and

6 requires other agencies to consider and use the

results of this report in their own deliberations.

8 Next slide. The report actually is four

9 volumes. There's three subsidiary volumes that

Commissioner Boyd had referred to earlier. Those

11 are the electricity and natural gas,

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12 transportation and fuels, public interest energy

strategies report. Those are the three reports

that are right here. And considerable time and

effort was spent, not only by staff, but folks

from industry, from the environmental community,

from the public at large in terms of commenting

and providing input to that.

The pile of documents over here

represents some, not all, but some of the input

that went into pulling these three reports

22 together. These three reports and this input, as

well as input from the hearings, then was provided

as a basis for going into the policy report which

25 we're considering today.

1	Next slide. The theme, as I mentioned
2	before, and the adoption was basically looking at
3	energy infrastructure, that is balancing a number
4	of different needs. And basically looking at what
5	actions are needed by the state, not only now, but
6	in the future, based upon meeting those objectives
7	and the uncertainties we face.

Next slide. So basically the framework of this whole Integrated Energy Policy Report is one that looks at forecasts and trends, not only now, but in the future, for all forms of energy; looks at what issues there may be for all forms of energy, now and in the future; and provides those policy recommendations.

We looked at demand, supply and price, for again, all three of the major fuel areas. And looked at infrastructure conditions in all of those areas. In addition to that, then responses that were available in terms of efficiency renewables, R&D and other public interest strategies were also considered. And finally, the Legislature required us to look specifically at environmental issues and climate change implications.

25 All of that is contained in these

- 1 volumes that you see before you.
- Next slide. The Committee, in terms of
- 3 putting together its structure, came up with this
- 4 diagram to illustrate basically everything that
- 5 I've said, where those three subsidiary reports
- 6 plus everything that underlies them, goes into the
- 7 policy report that responds to that theme about
- 8 energy infrastructure.
- 9 Public and stakeholder input has been
- 10 critical in this process. It is something that if
- 11 there had been more time I think we all would have
- 12 liked to have seen more public and stakeholder
- input. It was very difficult to put a two-year
- 14 process into the one-year timeframe, however, that
- we had to do this.
- 16 The result of the report, as I mentioned
- 17 before, goes over to the Governor and the
- 18 Legislature for their consideration. And it is to
- be used, as I mentioned, by the other agencies.
- 20 With the end result of increased economic growth,
- 21 environmental responsibility and stability of
- 22 prices.
- Next slide. In terms of the public
- 24 process it started back in September of 2002 when
- 25 the order was adopted to initiate this process.

Over the following months we had several meetings
with the other state agencies in a collaborative
process to try to guide and direct not only the
content of the report, but some of the policies

that would come out of that.

We had over 24 public hearings and workshops, not only in Sacramento, but in locations throughout the state in an effort to try to get as many folks involved as we could. I'd note there that 140 organizations commented at some point or other during the whole process. And I know there were easily more than 3000 pages of materials when you count not only the written reports, but also the materials presented during the hearings.

The last slide. What I'd like to do
before I turn this back over to Commissioner Boyd
is say thanks from a staff perspective to a number
of people who contributed to this. Karen Griffin
was our Project Manager on this. Karen's not able
to be here today, but I want to give her my
sincere appreciation for her efforts, not only in
keeping this on track, but coming up with a lot of
the thoughts and ideas behind what you see here
today.

1	The three team leads, electricity and
2	natural gas was Al Alvarado; transportation, Chuck
3	Mizutani; and the public interest energy
4	strategies, Don Schwartz. Dave Abelson was our
5	legal advisor.
6	And I mentioned there were lots of other
7	staff. A majority of the staff within this
8	building at some time either provided input or
9	provided some kind of impact on this effort. I
10	think everybody had a major, or at least had some
11	role in this. Elizabeth Parkhurst, our editor,
12	comes to my mind right away. A lot of the support
13	staff, Jacque Gilbreath, Mary Ann Miller, Phil
14	Dyer, Barbara Crume. There were just a whole host
15	of people that were involved, and I couldn't sit
16	here and list them all.
17	But also I want to thank the guidance of
18	the Committee; thank the assistance of the
19	Advisors and the effort that they put into this.
20	I'd be willing to answer any questions
21	you may have on process. Otherwise I'll turn it
22	back over to the Commissioner.
23	CHAIRMAN KEESE: Thank you. Let me tell
24	everybody what we're going to do here.
25	Commissioner Boyd is going to present

1 the recommendations of the Committee. And then

- 2 we're going to hear from those in the audience.
- 3 And then, if there is anybody on the phone, we
- 4 will hear from them. And then the Commissioners
- 5 will query whoever they choose to query and have
- 6 discussion here.
- 7 So if that's all right. I have cards
- 8 from six people. If you plan to testify here
- 9 today see Margret Kim.
- 10 Thank you. Commissioner Boyd.
- 11 COMMISSIONER BOYD: Thank you, Mr.
- 12 Chairman; and thank you, Mr. Therkelsen, for that
- introduction.
- 14 If I could have the next slide, please.
- 15 First I want to say to Bob, September 2002 seems
- 16 like only yesterday. But that aside, I want to
- 17 start off my presentation, I'll try to be fairly
- 18 brief, by reading something out of the errata
- 19 document. Many of the comments that we've gotten
- 20 over the past several weeks have been basically,
- 21 you know, where's this recommendation, or where's
- that recommendation, or where's my recommendation,
- or you didn't recommend this or you didn't
- 24 recommend that.
- One of the difficulties we had is that

this is such a huge subject that we have many many recommendations. And as you see, those of you who are real familiar, as you see from my presentation briefly or shortly, it'll be brief and it'll be only some. We just attempted to pick out a sample of some of the maybe more significant recommendations.

But, the report is just full of comments about what's going to be done, or what needs to be done, or what we are already doing in working with stakeholders and other agencies. And they aren't found in recommendations, they're found scattered throughout the report. We could not put every single action in as a recommendation, so we limited recommendations to major policy issues that need to be brought to the attention of the Executive and Legislative Branches, where there may be actions that they have to take to work with us and work with the other stakeholders to carry out what we've identified as an issue that needs to be addressed.

But we have put in the introduction to the report the following comment to try to point out to people there's more to this report than just what you read in the recommendation section.

1 And please don't just go to the recommendations

- 2 and think that you don't find what you're
- 3 interested that it isn't referenced somewhere.
- 4 So we have said, quote, "Please note
- 5 that there are numerous actions that various state
- 6 government entities are currently undertaking or
- 7 plan to conduct, that do not appear below as
- 8 policy recommendations; however, they are critical
- 9 to the formation of state energy policy and are
- 10 discussed throughout this report."
- 11 So, basically I'm saying you've really
- 12 got to read the report in toto, almost. I don't
- mean the 3000 pages, I mean the summary policy
- 14 report, to perhaps find your issue. And I would
- 15 also commend the staff for the incredible job
- they've done of footnoting and cross-referencing
- 17 all the dialogue to many of the 3000 pages of
- 18 subsidiary documents.
- 19 With that, let me turn to the slides and
- just say that the basic themes that we developed
- in terms of recommendations following from the
- 22 themes that Mr. Therkelsen indicated that were in
- 23 the law, were the following that you see in arrows
- 24 there.
- 25 Harvest energy efficiency, and energy

1	efficiency	turns	out 1	to be a	major	priority	7. I
2	don't want	to sa	v the	number	one p	riority,	because

- 4 because there are concurrent actions that need to
- 5 be taken.
- But as we've found throughout this
- 7 country over the past couple of years, efficiency
- 8 in all three areas come out as one of the top
- 9 things that needs to be done, be it electricity,
- 10 natural gas or transportation fuels. So we have
- 11 emphasized the need to harvest energy efficiency.
- 12 We are emphasizing the need to diversify
- our fuel types in all arenas. We need to
- 14 encourage customer alternatives, be it for fuel
- 15 types or for approaches to getting their energy
- 16 needs.
- 17 And as we return to one of the original
- themes of this process, we have identified many
- 19 areas where we definitely need to improve our
- 20 energy infrastructure.
- 21 Next slide, please. I'm going to make
- the point again. We have said energy efficiency
- is exceptionally important in the electricity
- 24 area. We have identified 1700 megawatts of
- 25 additional peak demand reduction possibilities

that would augment a substantial amount of
efficiency measures already funded. And that will
yield, as you see from the chart, a significant
amount of megawatts. But we've identified funding
for an additional 1700 megawatts that would lead
to what we feel is a potential of 5500 megawatts

7 in total of megawatt demand reduction through

8 efficiency.

A very substantial number of gigawatt hour savings in the electricity arena, and a very substantial number of therms of natural gas can also be saved.

Next slide, please. This, too, is a very major recommendation to implement integrated resource adequacy process, and to use the analyses in the energy report. You will find from a thorough reading of this document a very strong case made for the need for an integrated resource adequacy process.

We have made a recommendation to require all load serving entities to meet the RPS goal, and to accelerate that goal to 2010 consistent with the recommendations of the energy action plan, and to develop more ambitious targets for future years.

1	And a third recommendation to evaluate
2	benefits of core/noncore market structure and
3	distributed generation.
4	Next slide, please. Moving on in the
5	electricity area we have made a recommendation
6	that I know has got a lot of attention regarding
7	consolidating bulk transmission line permitting at
8	the Energy Commission. And have already
9	undertaken, under Commissioner Geesman's
10	leadership, a 2004 process of updating the IEPR
11	leading off with this subject, just last week.
12	We have spoken to the need for LNG to
13	augment our natural gas supply, and we encourage a
14	look at the development of LNG on the west coast.
15	We have also put a priority on utilizing
16	California's own domestic sources of natural gas,
17	our own native natural gas resources. And asked,
18	and this is a new addition, we've asked for
19	legislative hearings to examine natural gas
20	quality and gas-gathering issues in this state
21	which are issues that have both been languishing
22	for many many years, all the years that I've been
23	part of the current Administration, and are just
24	not getting resolved. And so we've asked for

25 action in that arena.

1	And then one of the interesting
2	recommendations that is continued Integrated
3	Energy Policy Report that was born in the report
4	the Legislature requested regarding reducing our
5	dependence on petroleum, or recommendations
6	therefore, we have underscored again the need to
7	reduce our petroleum use in the future.
8	Next slide, please. To get at the need
9	to reduce our use of petroleum and to avoid
10	negative impacts on our economy, we've called for
11	significant increase in the fuel economy of light
12	trucks and cars that operate in California. By
13	the year 2020 we've asked for a doubling of that,
14	and, of course, that necessitates action on the
15	part of the federal government.
16	And we've called for an increase in
17	nonpetroleum fuels in order to get diversity in
18	this energy arena to 20 percent for onroad use by
19	the year 2020.
20	We've seen the need to deal with
21	permitting process for petroleum facilities to
22	optimize, if not maximize, our access to
23	petroleum, which, in spite of all other actions we
24	will take, will still be the dominant
25	transportation fuel well well into the future of

1 this state and of this nation.

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2 And finally in the area of global 3 climate change, we've made a recommendation to require reporting of greenhouse gas emissions on 5 the part of power plant licensing to move yet another step down the road in this state of having 6 to address that issue, which is seen as a problem 7 that's mounting for our state. And to finally 8 9 account for greenhouse gas emission reduction costs in the utility procurement decision to 10 further amplify the fact that energy and energy 11 12 use is the greatest contributor to greenhouse gas emissions. 13 14 Next slide, please. Well, the schedule 15 to complete this is today's action by this 16 Commission. About a week's time, sometime late 17 next week to have printed and finalized. And then 18

Commission. About a week's time, sometime late next week to have printed and finalized. And then transmit this report to the Governor, who then has a period of time, until next February 1st, to convey his energy report and his policy findings to the Legislature.

Next slide. As Mr. Therkelsen mentioned in his introduction, this legislation provided a continuing biennial process with intervening updates possible every year. We've already begun

to update the report that you see before you today
in anticipation and recognition of the dynamic
aspect of energy in this state.

And we'll have an update available a year from now. In that update we will specifically be addressing the transmission issue, more ambitious renewable portfolio standards, and evaluating repowering replacement or retiring of existing power plants, which has all kinds of ramifications for our state.

Next slide, and the final slide.

Something I've said on the road quite a bit in the many workshops and hearings, the beauty of the Integrated Energy Policy Report system that was created by the Legislature is that it establishes a real-time dynamic process for a continuing dialogue on California's energy issues which don't stand still from day to day and needed a forum which has now been provided in order to have a continuing dialogue.

So that, ladies and gentlemen and Commissioners, is a very brief overview of the many many pages of recommendations you'll find in this report. Just a sample of a few. And I know the devotees of energy have thoroughly reviewed

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1 all of them.
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2	I do want to thank emphatically our
3	staff for the tremendous effort and fine work that
4	they've put forth. And I'm frankly very proud of
5	the work they've done, and feel this is a very
6	very fine product.
7	Thank you.
8	CHAIRMAN KEESE: Thank you, Commissioner
9	Boyd. We'll start with our members of the public

who would like to make comments here.

11 Mr. Scheible.

MR. SCHEIBLE: Good morning, Chairman
Keese and Commissioners. I'm Michael Scheible;
I'm the Deputy Executive Officer of the California
Air Resources Board. And I'm pleased to be here
today to lend our agency's and our staff's support
for your consideration and adoption of the report.

Your staff has conducted an excellent process of involving us, limited only by our ability to come over here and wear the path between our two buildings and contribute to this effort.

The report will be very helpful to us because it puts together in one place the many areas where energy use impacts California in

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1 different forms. And secondly, because air
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- 2 quality and energy issues are very very closely
- 3 linked; whenever we try to do something to improve
- 4 air quality, we almost always impact energy. And
- 5 whenever there's an energy concern it almost
- 6 always has an air quality consequence.
- 7 So in the sense of partnership that our
- 8 agencies has developed over all these years I'm
- 9 pleased to urge your adoption and happy to answer
- 10 any questions you have.
- 11 CHAIRMAN KEESE: Thank you. Questions
- 12 here? Thank you, Mike.
- 13 COMMISSIONER BOYD: Thank you, Mike, for
- 14 all your help.
- 15 CHAIRMAN KEESE: Mr. Sparano.
- MR. SPARANO: Good morning.
- 17 CHAIRMAN KEESE: Good morning.
- 18 MR. SPARANO: My name is Joe Sparano.
- 19 I'm President of the Western States Petroleum
- 20 Association. I've previously expressed the
- 21 opinions of our members on the Integrated Energy
- 22 Policy Report or IEPR at various hearings. And I
- 23 appreciate the opportunity to address you again at
- this final adoption hearing.
- The IEPR report is almost like an old

friend. There are parts of it that comfort me
greatly and parts which I agree with completely;
and then there are parts that are kind of a pain
and I'm not real comfortable with. But like an
old friend, you get to work through them, and
hopefully you'll hear the tone and see in our
written comments that tone expressed by our
membership.

But I want to compliment the staff on a fantastic job. This has been an arduous task, I'm sure. There's a lot of time that you've all spent putting together a document that makes a lot of sense and I think will have value for California.

My remarks today are a shorter version of the full written testimony that we've already submitted this morning to the Commission. That testimony, and the remarks, continue emphasizing our industry's view that increasing supplies of all forms of energy, and not mandating a reduction in demand for one, transportation fuels, is the key to California's future energy success.

WSPA is committed to participating in continuing dialogue on the energy challenges facing California. And we agree with the Commission statement, California must strike a

balance between delivering increasing levels of
energy and its commitment of environmental
quality.

WSPA believes in promoting a balanced future energy base, that is one which is reliable, cost effective, economically attractive and environmentally responsible.

On behalf of WSPA's member companies I want to applaud the Commission for the much improved energy plan we see before us today. You have embraced many of the suggestions contained in WSPA's previous testimony, especially in the areas of electricity, natural gas, permit streamlining and infrastructure.

With regard to electricity, WSPA
believes in the value of establishing and
maintaining a private marketplace. We support
insuring equitable rate setting and promoting
market opportunities and choice for industrial
consumers.

WSPA also supports the state promoting consumer generated supplies and maintaining a stable electricity regulatory and policy environment. We believe state policy should take a visible and strong stance in support of existing

and new cogeneration investments. This will
insure continued participation by this sector in
providing California's future electricity supply.

The report responds to WSPA's concerns in this area by stating that consumers and businesses should be able to supply their own generation through deployment of distributed generation and cogeneration.

The report further indicates that continued efforts will be required to remove barriers to the implementation and establishment of effective electricity distribution system planning and to move to a core/noncore market structure.

The Energy Commission has supported the premise that California needs a balanced mix of supply and demand side options for electricity, and we agree. This will help capture energy efficiency opportunities, allow for customer choice, diversify our electricity system, and strengthen our electricity infrastructure.

WSPA believes that distributed generation, with emphasis on cogeneration, has tremendous potential to help meet California's growing energy needs as an additional generation

1 source and an essential element of customer
2 choice.

For natural gas the IEPR wisely recognizes its inseparable link to electricity. Here cogeneration offers another option for the effective and efficient use of natural gas by creating both electric and thermal energy.

You've emphasized in your report that cogeneration plants can achieve heat rates that match or exceed the heat rates of new gas-fired combined cycle power plants and we agree.

On the subject of instate natural gas,
WSPA encourages expanded production of instate
resources consistent with maintaining
environmental protection. We also support
additional natural gas pipelines. Both intrastate
and interstate lines are needed to increase
available and cost effective supplies.

Streamlined, environmentally sound permitting procedures that have been used to site and build new power plants should be used to facilitate more drilling of exploration wells for natural gas. This should result in more timely development of energy resources that remain within the state boundaries.

1	The Commission has responded to WSPA's
2	concerns by agreeing that barriers to the use of
3	natural gas produced in California must be removed
4	to insure that instate production can be delivered
5	to our consumers. We appreciate your action on
6	this important matter.
7	Given the strong growth in natural gas
8	demand in Nevada, Arizona and the Pacific
9	Northwest, WSPA believes it is critical for
10	California to promote several policy initiatives.
11	These include development of additional interstate
12	pipeline capacity from Canada, the southwest and
13	the Rocky Mountains; operational flexibility to
14	utilize instate storage; development of instate
15	production capacity; and development of
16	nontraditional supply sources such as LNG.
17	We appreciate the revised IEPR's
18	recognition that California gas producers play an
19	important role in meeting the needs of natural gas

We appreciate the revised IEPR's recognition that California gas producers play an important role in meeting the needs of natural gas consumers, and that share could easily be maintained or even expanded if various economic and regulatory disincentives are removed.

These disincentives include restricted access to utility gas-gathering systems; lack of a streamlined permitting process for wellhead and

1 production facilities; strict utility enforcement

- of gas quality specifications, with little
- 3 opportunity to blend low Btu quality gas with
- 4 higher Btu quality gas, thus limiting supplies.
- 5 In addition, limited access to land
- 6 where natural gas deposits exist. And finally,
- 7 absence of rules enabling the effective testing of
- 8 new gas discoveries.
- 9 WSPA agrees with your plan to form a
- 10 regulatory working group to promote cooperation
- 11 between state and federal regulatory agencies, gas
- 12 producers and other interested parties. We
- 13 believe this type of approach can help improve the
- 14 permitting process for drilling and producing
- natural gas wells in the most cost effective,
- 16 environmentally sound way possible.
- 17 For LNG WSPA has recommended designation
- 18 of an existing state agency in 2004 to facilitate
- 19 the siting of LNG projects and to clearly
- 20 delineate an expedited regulatory process. You
- 21 have responded to our recommendation by agreeing
- 22 to promote the construction of liquified natural
- 23 gas facilities and infrastructure on the west
- 24 coast, and to coordinate permit review with all
- 25 entities to facilitate project development.

1	The Energy Commission notes that
2	completion of one or more of the currently
3	proposed west coast LNG facilities could add in
4	excess of one billion cubic feet per day of
5	additional supplies. LNG provides an opportunity
6	for California to access supplies from other
7	countries and continents. And this may result in
8	a downward pressure on Canadian and U.S. gas
9	prices. We applaud you for all your initiatives
10	in the area of promoting LNG use in California.
11	Addressing energy infrastructure WSPA
12	would like the state to strengthen California's
13	position. Specifically we want to see
14	implementation of the IEPR's recommendation to
15	upgrade refinery, marine, storage and pipeline
16	infrastructure. This will allow energy products
17	to reach California consumers in a timelier
18	manner.
19	WSPA also supports the report's
20	recommendation for an evaluation to identify
21	product flows and bottlenecks in the system. And
22	to recommend solutions.
23	The IEPR already identifies the
24	difficulty in acquiring construction permits for
25	multiple local, state and federal authorities as a

1	major barrier to expanding California's petroleum
2	infrastructure. These existing layers of
3	permitting bureaucracy are inefficient and
4	overlapping, and they contribute to the continuing

shortage of storage capacity.

We support the IEPR recommendation to establish a one-stop permitting process for petroleum infrastructure, including refineries, import and storage facilities and pipelines. A one-stop process will expedite permits to increase supplies of transportation and energy products available to California while still maintaining environmental quality. I believe this is a key component of California's future energy reliability.

Although a one-stop permitting process is a good first step there are additional barriers that should also be addressed. These barriers include regulations and laws that do not provide certainty for businesses. For example, vague and shifting requirements sometimes required under environmental justice initiatives. Also ones that impose requirements that are not cost effective, or that are technically infeasible.

25 And finally, ones that do not

1	incorporate flexibility so businesses can utilize
2	creativity and innovation to find more cost
3	effective solutions.

On the subject of global climate change,
WSPA disagrees with the report's assertion that
increased reliance on petroleum would increase
greenhouse gas emissions and be an obstacle to air
quality. In addition, we question the policy of
requiring California motorists to bear the costs
of reducing a global emission greenhouse gas that
may only benefit other states and countries, and
not specifically California.

Finally, for transportation fuels, WSPA supports a balanced, higher efficiency, diversified energy portfolio to reduce upsets in the marketplace. However, we do not support elimination of a portion of demand, and therefore supply, of clean, economically viable, petroleumbased fuels or a -- is that my --

CHAIRMAN KEESE: No, that's -
MR. SPARANO: -- shift to subsidized

energy options with more volatile costs and lower

technological security of supply.

24 Thank you.

25 CHAIRMAN KEESE: I think we're closing

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down something that's more distracting to us
apparently than it is to you.

- 2 apparently than it is to you.
 3 MR. SPARANO: No, that's all right.
- 4 just playing with it a little.
- 5 The CEC has noted that in spite of the
- 6 age of California refining facilities industry has
- 7 upgraded and modernized plants over the years
- 8 responding to meet the state's very tough fuel
- 9 specifications.
- 10 As a result of more than \$5 billion of
- 11 investment since 1990 we operate some of the
- 12 safest, cleanest and most advanced refineries, and
- produce, according to almost all sources, the
- 14 cleanest burning transportation fuels in the world
- 15 right now.
- 16 The industry is also making significant
- 17 modifications to its terminal facilities in
- 18 response to the Governor's ban on MTBE. An
- 19 additional \$800 million investment in industry
- 20 infrastructure modifications have recently
- 21 proceeded without disrupting fuel supplies.
- 22 It is our fundamental belief that energy
- 23 policy should encourage market forces and invite
- 24 investments that expand the supply options rather
- 25 than remove a significant portion of existing and

- 1 future clean fuel supply.
- The CEC's recommendation of a 15 percent
- 3 reduction in gasoline and diesel demand from 2003
- 4 level by 2020 represents a disincentive for
- 5 industry to make the future investments that will
- 6 be required to keep supply and demand balanced.
- 7 WSPA is opposed to this reduction target.
- 8 Even if the IEPR recommendation that the
- 9 federal government double CAFE mile-per-gallon
- 10 standards by 2020 is ever approved by the feds,
- 11 this may not, in itself, cause demand for
- 12 petroleum products to fall. In fact, over the
- 13 last several decades with increasing vehicle
- 14 efficiencies, demand has actually increased, as a
- 15 greater number of consumers have chosen to take
- 16 advantage of lower costs and drive their vehicles
- more.
- 18 We're still mystified with the
- 19 Commission's demand reduction recommendation.
- 20 We've talked about this a lot. We still don't
- 21 understand why our proposed alternative of
- 22 expanding existing supplies of what even the
- 23 Commission has stated are the cleanest and most
- 24 affordable fuels in the world, increasing the
- 25 efficient use of fuels and developing increasing

1	other	suppli	es in	the	state	's	energy	portfolio
2	contir	nues to	be r	ejec	ted.			

- 3 For electricity you seem to have adopted
- 4 our recommended approach, but not for
- 5 transportation fuels. We believe you need to
- 6 treat both sources of energy supply in a
- 7 consistent manner.
- 8 WSPA appreciates that the CEC has noted
- 9 our concern about demand reduction in the final
- 10 report. You have stated that the petroleum
- 11 industry has cautioned that a strategy to
- 12 significantly reduce long-term demand for
- 13 petroleum will create disincentives for private
- investments needed now to upgrade and expand
- 15 critical import and storage facilities.
- 16 However, we believe this notation is not
- 17 enough. We feel strongly that the Commission
- needs to eliminate the recommendation for a 15
- 19 percent demand reduction.
- 20 We strongly support allowing the free
- 21 market to work. Free market policies are in the
- long term best interest of the public and all
- 23 consumers of energy. Forced demand reductions are
- 24 not.
- What will the state do if there is no

1	doubling of the CAFE standard, and if forecasted
2	petroleum product demand increases occur without
3	offsetting supply increases? Will policymakers be
4	forced to go back to recommending huge increases
5	in taxes and fees to reduce demand? If they do
6	not, which you have stated in your report that you
7	are not interested in doing, what will you do?

On that note thank you for allowing us the opportunity to provide comments, and thank you for your constructive responses to our electricity, natural gas infrastructure and permit streamlining concerns.

If we could reach agreement on eliminating any recommendation to reduce future petroleum demand I believe the IEPR would be a very usable, positive template for California's future energy use.

However, with the demand reduction recommendations still in the report, the state's energy plan may be far less successful than it could be.

Thank you again for allowing me to present our views, and I'd be happy to answer your questions.

25 CHAIRMAN KEESE: Thank you, Mr. Sparano.

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1 And I'll use this occasion to thank you and the
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- 2 rest of the members of your industry. Mr.
- 3 Scheible and the group that's going to be
- 4 following up here, without your active
- 5 participation we couldn't have gotten where we
- are, which I see you give us A's on some, you give
- 7 us C's on some and you give us an F on one.
- 8 But we've worked long and hard, and
- 9 everybody in the stakeholder group has worked with
- 10 us. As we've said before, this is a dynamic
- 11 document. We are starting immediately on the
- 12 revisions to it. We are starting immediately on
- our report in two years. This document will never
- go on a shelf. It's going to be a living
- document.
- Do we have any questions here?
- 17 Commissioner Geesman.
- 18 COMMISSIONER GEESMAN: Joe, I would echo
- 19 Chairman Keese's thanks for the constructive
- 20 nature of your input throughout this entire
- 21 process. And, as you know, I'm in agreement with
- you as it relates to the necessity of the permit
- 23 streamlining. I happen to think, and I hope you
- 24 agree, that we can accomplish that without
- 25 weakening any existing environmental standard. I

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1 think we can do that and should do that.
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- 2 MR. SPARANO: That would be our goal, as
- 3 well.
- 4 COMMISSIONER GEESMAN: On the demand
- 5 reduction side, though, I guess I wonder what
- 6 significance your industry places on the
- 7 increasing dependence that America has experience
- 8 on OPEC imports, and the projections that that
- 9 dependence is likely to go quite a bit higher in
- 10 the decades ahead, particularly related to the
- 11 Middle Eastern countries and OPEC.
- MR. SPARANO: Well, I'm not an OPEC
- 13 expert. Let me try to field at least part of the
- 14 question.
- 15 As you all know, part of the difficulty
- 16 with having more OPEC and even nonOPEC sources of
- 17 supply stems from the fact that our production in
- 18 the 50 United States has gone from almost 10
- million barrels a day down to 5.7 year to date
- 20 average, crude oil that is. And products we
- 21 import, as of last week, 12 million barrels a day
- of crude and products. We produce 20 million
- 23 barrels a day and some change, of products.
- We are heavily dependent on that source.
- 25 I think, in part, because of our own lack of a

1	federal	energy	policy,	because	of	our	own

- 2 constraints that have been placed by the citizens
- 3 of this country, in many cases very appropriately,
- 4 on areas where there are a variety of concerns
- 5 about drilling.
- 6 But we have a pretty good record. And I
- 7 think there's an imbalance there, Commissioner,
- 8 that needs to get addressed. That could possibly
- 9 help.
- 10 What you've done on infrastructure for
- 11 imports I think will be a great help. While they
- 12 are not as secure a source of supply as products
- and crude produced in this country, there are many
- spots of the world from which importation is
- manageable. Just takes a long while.
- 16 And I think the fact that collectively
- 17 we are determined to improve the infrastructure
- and the delivery system will go a long way toward
- 19 easing problems in that area, particularly on
- 20 product imports.
- 21 But the fact of the matter is no one has
- 22 built a plant in this state for 35 years. One of
- the reasons is economics. Plants are expensive.
- If you build a 100,000 barrel a day refinery,
- 25 which is actually relatively small in terms of

1	economic	economies	of	scale,	you're	going	to	spend
2	\$1- to \$2	2-billion.						

3 You're going to take one to two to five years in the permit process that exists today. 5 And I really do, and I know I've talked more to Commissioners Geesman and Boyd, I really 6 appreciate what you two have done to address the 7 8 permitting difficulties and to set up a still 9 environmentally sound, but perhaps hopefully more streamlined permit system that will allow 10 companies the certainty of knowing that within a 11 12 period of time they are likely to know that they can or cannot make an investment. 13

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- Two to three billion dollars of investment is a lot of money. And because of the concept of "not in my backyard", along with the costs and the permitting difficulties, we've had an imbalance there that has helped create the problem, Commissioner, that you observed about greater dependence on Middle Eastern and other nonOPEC sources of oil.
- So my conclusion is we can address part of that with what you have done with this report.
- 24 COMMISSIONER GEESMAN: You don't see any 25 potential production increase in the United States

1 reversing that increasing dependence on Saudi

- 2 Arabia, do you?
- 3 MR. SPARANO: I don't see, based on what
- 4 I know today, and based on the policies of our
- 5 federal government thus far, and on the policies
- of the states with which I'm familiar, I don't see
- 7 us moving aggressively as a society toward
- 8 allowing that option to be addressed.
- 9 If we could, I'm not the one to comment
- 10 on whether or not that will allow us to get over
- 11 the rather large hump of imports. Right now, 9.5
- million barrels a day of crude is a huge number.
- 13 But it's available. And the fact of the matter is
- one can get that crude safely from where it is
- produced to this country and into our refineries.
- 16 It certainly lacks the amount of
- 17 security that we would have if those barrels of
- 18 crude were produced on or off our own shores. But
- it's still available. I don't see that product
- 20 diminishing such that it will interfere with our
- 21 ability to produce the products that this state
- 22 needs to grow into the future.
- 23 COMMISSIONER GEESMAN: The California
- 24 public, though, pretty strongly of the opinion
- 25 that we ought to try and reduce demand. The

1 Public Policy Institute of California survey this

- 2 spring found that 79 percent of all Californians,
- 3 including 69 percent of all SUV owners, thought
- 4 that the CAFE standard for SUVs ought to be
- 5 equalized with domestic or light duty cars.
- It would seem to me that in terms of
- 7 government policy we ought to be responsive to
- 8 that public opinion and pursue demand reductions
- 9 where we can.
- 10 MR. SPARANO: I guess I view it in a
- 11 slightly different manner, and that is we're all
- 12 for efficiency. We've lived with it, we've grown
- 13 with it, vehicle mileage efficiency, efficiencies
- 14 within our own plants. I don't think you've heard
- me in any of the five or six or seven hearings in
- 16 which I've testified say anything negative about
- our industry's perspective on your plans to
- introduce an ever-increasing amount of
- 19 nonpetroleum fuels into the supply source.
- 20 We just disagree fundamentally that
- 21 taking clean products off the table when they are
- 22 available for citizens to use, and I don't see any
- 23 rush maybe by that same 79 percent of people, I
- don't see any rush to buy different cars than are
- 25 available today. I still see people driving lots

1	ΟÍ	larger	vehicles,	and	ımprovıng	the	fuel	economy
2	on	those :	is great.	Ther	e isn't a	prol	olem ·	

- 3 COMMISSIONER GEESMAN: They're dependent
- 4 on government policy to improve the efficiency.
- 5 MR. SPARANO: If government policy
- 6 dictates an efficiency improvement there is a
- 7 question of whether or not the electorate will
- 8 like that. And I can't predict that. I can agree
- 9 with your figures because I trust you. I've grown
- 10 to trust you and I believe that what you've said
- 11 is correct.
- I don't agree that means that the public
- 13 at large, witness the most recent election, is
- 14 completely satisfied with all the government
- policies in this state. And I think that there
- 16 will be some time in which we will be able to tell
- 17 whether there is a fundamental shift in the
- interests of the public to have a more robust
- 19 economy and still have a clean environment.
- 20 And I think over the last several years
- 21 there has been a disconnect on that which has made
- the balance unequal. We're not looking for
- imbalance either way, just balance.
- 24 COMMISSIONER GEESMAN: Well, I look
- 25 forward to continuing this dialogue in the future.

1	MR. SPARANO: As I do, as well.
2	CHAIRMAN KEESE: Commissioner Rosenfeld.
3	COMMISSIONER ROSENFELD: I guess the
4	only part of your testimony where I actually wrote
5	the word "ugh" in the margin
6	(Laughter.)
7	MR. SPARANO: It wasn't my time, was it?
8	COMMISSIONER ROSENFELD: No. It was
9	your attitude about global warming. Do you have
10	anything constructive to say about global warming?
11	Does WSPA have any policy whatsoever?
12	MR. SPARANO: As an organization we have
13	members that have differing views, so we do not
14	have a consensus policy within WSPA. And I'm
15	guessing some of the Commissioners may be aware of
16	that. It is not an organization that can dictate
17	the policy, but rather we embrace the consensus of
18	our members. And several are more aggressively in
19	pursuit of greenhouse gas emission goals than
20	others.
21	But the fact of the matter is, and we
22	probably have read some of the same reports, not
23	every meteorologist or climatologist agrees with
24	everything. And I think there's still a body of

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evidence out there that needs to be examined.

1		So,	our	view	is	that	more	work	needs	to
2	be done.									

- 3 COMMISSIONER ROSENFELD: Just wanted to
- 4 have you say that in public. Thank you.
- 5 COMMISSIONER BOYD: Mr. Chairman.
- 6 CHAIRMAN KEESE: Commissioner Boyd.
- 7 COMMISSIONER BOYD: Well, I'm sorry to
- 8 see WSPA venture into the global climate change
- 9 arena, Joe, we've got enough trouble in the other
- one. But, nonetheless, on the transportation fuel
- issue, I don't want to protract this much longer,
- 12 because we've been on the opposite sides of those
- 13 five, six or seven hearings you've talked about
- 14 that have been held over the past two years,
- 15 starting out with the Joint ARB/CEC report to the
- 16 Legislature.
- 17 And I guess we have -- actually I don't
- 18 think we have as big a difference of opinion as
- 19 perhaps you feel. You pointed out the lack of a
- 20 federal energy policy or, as I would choose to
- 21 say, what I view as a schizophrenic federal energy
- 22 policy for decades now, that of constantly talking
- 23 about the need to reduce our dependence and
- 24 diversify for security reasons, and then just
- 25 increasing our dependence continuously on foreign

-1	
1	\sim 1
	oil

2	So something is not working, and yet the
3	federal acknowledgement of that issue doesn't
4	bring any action, hasn't brought any CAFE action
5	for 20 years plus.
6	So I guess echoing Commissioner

So I guess echoing Commissioner

Geesman's comments, and the comment we've made a

lot, we look forward to the continuing dialogue.

The beauty of this issue in this report is it's certainly gotten your attention, and I think it has the attention of a lot of folks. And I just think the world's fifth largest economy, the nation-state of California, if it's to remain as dynamic as it always has, and to be somewhat of a leader, because it has to be in order to sustain that, needs to be responsible for forcing a debate on this issue which we just seem unable to ever really have, at the federal level.

So, while you fear we'll be unable to effect CAFE, I'm a little more optimistic because I think the world is changing.

22 At the same time I think this issue of
23 the ability of the world to meet its
24 transportation fuel needs needs to have more focus
25 on it. And as I've jokingly said before the pea-

- shooter hasn't worked, so the two-by-four seems to
- 2 have gotten some people's attention to this
- 3 subject and the beauty of the process, as it will
- 4 be a continuing dialogue. And we'll see.
- 5 But with developing countries,
- 6 particularly China and India close behind, just
- 7 moving in the direction of personal automobiles,
- 8 in order to create industry, to create jobs for
- 9 themselves, and thus encouraging people to buy
- 10 automobiles, I think there's going to be a huge
- 11 collision over, you know, who's going to get the
- 12 fuel and how much it's going to cost.
- 13 And we had really better start talking
- 14 about diversity and security a little more than we
- 15 have. So if California has to be the one that
- does it, so be it. And therefore you'll have to
- 17 suffer along with us as we have that debate.
- But, thank you; and hopefully you do --
- 19 I know you do, you've seen and you appreciate the
- 20 impact you have had on the final report. We've
- 21 certainly taken into account a lot of the concerns
- that your broad industry has had in many other
- 23 areas. And hopefully we can continue that in the
- 24 future.
- 25 CHAIRMAN KEESE: Thank you. Thank you,

- Joe. Commissioner Pernell.
- 2 COMMISSIONER PERNELL: I'd like to go
- 3 through a different topic, just to relieve you a
- 4 little bit.
- 5 This has to do with one of your -- what
- 6 I thought I heard you say in terms of
- 7 recommendations for LNG, and the need for LNG
- 8 facilities. And the recommendation I thought I
- 9 heard was that we need a -- you would recommend
- 10 that a designated state agency be the siting
- 11 agency for LNG for the state.
- 12 And given, you know, our reputation and
- 13 transparency in siting for power plants, does WSPA
- 14 have a recommendation as to what state agency
- would be that, would have that responsibility?
- 16 MR. SPARANO: Commissioner, I tried to
- say it carefully in identifying an existing state
- 18 agency rather than a new agency with more costs
- 19 for the citizens of the state.
- I personally would be very comfortable
- 21 with the Energy Commission conducting -- acting in
- 22 that role. I think you've done a terrific job in
- 23 electricity where siting was critical and
- 24 expediting of siting and completion of plants was
- 25 important. And I think that's a great foundation

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1 to build on.
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- 2 COMMISSIONER PERNELL: Thank you.
- 3 CHAIRMAN KEESE: Thank you, Joe. Mr.
- 4 Guliasi. One of the benefits of getting your card
- 5 in early.
- 6 MR. GULIASI: Good morning.
- 7 COMMISSIONER PERNELL: Good morning.
- 8 MR. GULIASI: This is truly a momentous
- 9 occasion and I want to congratulate you on the
- 10 excellent work done. There's much that PG&E
- 11 agrees with in the report. I don't think it's an
- 12 exaggeration to say that we agree with most things
- in the report. But we don't agree with everything
- in the report. I don't think anybody does agree
- 15 with everything in the report, or at least any
- 16 stakeholder group.
- 17 What I want to do today is just limit my
- 18 comments to two specific areas. And I was looking
- 19 through your errata sheet this morning and I see
- 20 you've made some changes that reflect comments
- 21 that parties have made.
- 22 And I guess let me say first I want to
- 23 thank you and thank the staff for listening. I've
- found that the staff has been extremely
- 25 accommodating; in some ways they've even bent over

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- 1 backwards to hear what we've said and to
- 2 incorporate changes based on the comments we've
- 3 made. So, thank you very much for the effort to
- 4 listen and to be responsive to our comments and
- 5 the comments of many others.
- The comments I want to make today focus
- 7 narrowly on just two issues. One is the ramp-up
- 8 in energy efficiency goals and the second one on
- 9 distribution planning and its relationship to
- 10 distributed generation.
- 11 With respect to energy efficiency, as
- 12 you know, PG&E has a very long history in support
- of energy efficiency. We consider ourselves to be
- 14 world leaders in energy efficiency. We have a
- very strong and robust program.
- We're a little bit concerned about the
- 17 ramp-up of the goal to achieve 1700 megawatts of
- savings as quickly as the year 2008. As a stretch
- 19 goal for the state I don't criticize you. I
- 20 think, you know, your job in part is to create
- 21 stretch goals and to state broad policy objectives
- for the state to embrace.
- 23 When I look at it from a more narrow
- 24 perspective of a utility that administers energy
- 25 efficiency programs, I'm a little bit more

1 concerned. Again, just from that narrow

perspective.

We already invest a lot of money in

4 energy efficiency. I'm glad that you're talking

here about cost effective energy efficiency

because we still have a lot of work to do to

determine what truly is cost effective, and put

our money into those programs that are cost

effective and that meet customer needs.

We're talking about a very significant ramp-up and effort. And I just don't know if the market, customers, suppliers, utilities can work that aggressively on that timetable.

From a very narrow perspective we still have to deal with the over-supply of the contracts from the Department of Water Resources that we have in our portfolio. We're in a critical position now to balance supply and demand. And we have daily decisions to make about our resources, the supply side and the demand side, to try and balance those.

We're in a position of over- supply.

There are times of the day, times of the year that
we are selling back into the market the power that
we have to procure from the Department of Water

1 Resources contracts. And we're selling that power

- 2 at a loss. So, you know, from a daily perspective
- 3 we just have a challenge before us to match our
- 4 supply and our demand.
- 5 So my remark here is really more of a
- 6 cautionary remark. I can't disagree from a broad
- 7 policy perspective that you need to put out
- 8 stretch goals. But we're going to have a
- 9 challenge before us, and I think the other
- 10 utilities are, as well, to meet that goal, given
- our supply situation and given the very
- 12 significant ramp-up in speed that this goal
- 13 reflects.
- We have proposed, through the Public
- Utilities Commission proceeding, a ramp-up; it's a
- 16 more gradual ramp-up than the ramp-up that you
- 17 propose. And we'll see how that comes out in the
- 18 wash with the Public Utilities Commission decision
- 19 that's due out shortly.
- 20 The second issue I want to address has
- 21 to do with distribution planning and its
- 22 relationship to distributed generation. And,
- 23 again, looking at this from a fairly narrow
- 24 practical standpoint from utilities' operations,
- 25 we do distribution planning.

1	Distribution planning is done kind of at
2	a microscopic level daily. We conduct 200, 300
3	distribution planning studies annually. We look
4	at what happens on an operational basis every
5	month, every year. We look at what happens when
6	we hit our peaks, our seasonal peaks, our annual
7	peaks. And that provides us with the need to
8	examine how our distribution system is
9	functioning; sometimes at a very specific local
10	level.
11	We look at the customer demands at
12	system peak. And we take into consideration what
13	the best method is for insuring that we can
14	provide reliable service to our customers.
15	I'm not sure what you're getting at here
16	when you're talking about producing a more
17	transparent distribution planning process. Maybe
18	my concern here is driven by the unknown. And I
19	hope I'm not paranoid here, but it's just kind of
20	a concern about the unknown.
21	We do distribution planning and there's
22	no need to introduce new regulatory processes to
23	enable us to carry out our distribution planning
24	which we think is done very effectively.
2.5	The Public Utilities Commission, as

you've made reference, completed a rulemaking this

February issuing a decision this February that

looked at distribution planning and distributed

generation. We are involved in experiments,

experiments in part funded by your programs, to

evaluate how distributed generation can be used

effectively where it's needed to meet customer

concerns.

We're in agreement with the energy action plan recommendation for increasing both utility-owned and customer-owned distributed generation. I hope that where you're going here is not to replicate or duplicate the work that was already done at the Public Utilities Commission over the past couple of years in a rulemaking. That rulemaking had over a month of hearing time, developed a quite extensive record, and concluded that at this time there doesn't seem to be a need for the state to embark on a brand new distribution and planning system, and to introduce distributed generation. Because in some cases the cost and the benefits aren't there.

Again, we do support the overall policy objective to introduce distributed generation where it's cost effective, where it meets customer

1	need.	But I'm concerned that we're going to
2	embark	on a process that really isn't needed. And
3	I want	to just caution you as you move forward

4 with the Public Utilities Commission.

Those conclude my remarks. And I want to thank you for the opportunity to speak today, and for the wonderful work that you've completed.

CHAIRMAN KEESE: Thank you, Les. I would say again, probably across the board of all the witnesses, after a hiatus we started this report at the beginning, and our staff, early on, did iterations. A gas forecast which impacted electricity forecast which caused a need for amending the gas forecast. And stakeholders have been very important in that process.

Hopefully the sign that there's two issues still out there mean that, as Commissioner Geesman puts together the next report, we will be able to focus on these few issues of disagreement remaining.

Does anybody want to answer the specific question?

COMMISSIONER PERNELL: I'd like to -maybe to ask a question. On the distributed
generation, let me just say, PG&E is not opposed

- 1 to distributed generation, are they?
- MR. GULIASI: Absolutely not, no. We're
- 3 in favor of distributed generation. We need to
- 4 take a look at where distributed generation makes
- 5 sense, where it has some application, you know, at
- 6 a specific location. And we agree with the
- 7 recommendation in the energy action plan that, as
- 8 a state, we should embrace the policy to increase
- 9 both utility-owned and customer-owned distributed
- 10 generation.
- 11 COMMISSIONER PERNELL: Right. And part
- of -- at least ever since I've been on the
- 13 Commission, and I believe throughout the history
- of the Commission, we have -- part of our mandate
- is to make sure that it's cost effective, and not
- just to throw a lot of onerous regulations onto
- 17 the general public.
- So, in your statement that, you know,
- 19 you support what you have said, but it has to be
- 20 cost effective and make sense, you know, I think
- 21 we're all on the same page on that.
- MR. GULIASI: Good.
- COMMISSIONER PERNELL: That is good.
- MR. GULIASI: That is good.
- 25 COMMISSIONER PERNELL: Thank you.

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1	MR. GULIASI: Okay.
2	CHAIRMAN KEESE: Thank you.
3	MR. GULIASI: Thank you very much.
4	CHAIRMAN KEESE: Commissioner Boyd, did
5	you
6	COMMISSIONER BOYD: Just a quick
7	comment. I think you've already said it, Chairman
8	Keese, that the process that Commissioner Geesman
9	will have underway in the next year in the form of
10	an update provides the forum for additional
11	discussion of these two issues. As our Executive
12	Director pointed out in his introduction, we've
13	tried to condense two years worth of need time
14	work into the year we were given. And I'm not
15	going to take the time of this meeting to define
16	or elaborate things. I think it's better that we
17	do that in the continuing dialogue that's been
18	presented.
19	But I just wanted to thank and
20	compliment Les for his dogged dedication to this
21	process. And I've seen him in the audience of
22	many many hearings, and he's always had good
23	comments to make. And I appreciate that. And I
24	appreciate the active participation of PG&E and

Les in this process, and look forward to it in the

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future, and let's pursue these questions.
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- 2 MR. GULIASI: Thank you, I appreciate
- 3 those complimentary words. If I just might add, I
- 4 was sort of dropped into this process when it was
- 5 well underway. And I'm glad and proud that PG&E
- 6 is now participating actively in this process.
- 7 And we will continue to participate actively.
- 8 There are many issues before us. The
- 9 transmission issue I haven't talked about today,
- 10 but that's a very big issue that we are interested
- in engaging in. And that will be an exciting
- 12 debate. And there are many other issues that
- we'll be here to discuss with you.
- 14 Thank you. As you said, this is not
- something that's just going to get put on the
- shelf, but it's a living, breathing document, and
- it opens up the possibility for an active
- 18 engagement on these very important issues for the
- 19 state.
- Thank you very much.
- 21 CHAIRMAN KEESE: Thank you, Les.
- 22 COMMISSIONER PERNELL: Mr. Chairman,
- just one other comment, and I was remiss, but PG&E
- 24 has been partners with the Energy Commission,
- 25 especially on efficiency matters, building

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1 standards and appliance standards. So I want to
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- 2 thank you and your organization for that.
- 3
 I was having my comments directed
- 4 towards something that was in the IEPR, but I also
- 5 want to recognize and thank PG&E for their hard
- 6 work working with us on the various issues of
- 7 efficiency, building standards, appliance
- 8 standards and all those issues. So thank you very
- 9 much.
- MR. GULIASI: Thank you.
- 11 CHAIRMAN KEESE: Thank you, Les. Mr.
- 12 Wayne Sakarias. Sakarias, sorry.
- 13 MR. SAKARIAS: Thanks very much. I'm
- 14 Wayne Sakarias; I'm here representing San Diego
- 15 Gas and Electric and Southern California Gas
- 16 Company.
- There's a great need for leadership in
- this state on energy issues, and we really
- 19 appreciate the Energy Commission taking that
- 20 leadership. And I want to encourage you to keep
- 21 it up. This is good; I appreciate the dialogue;
- and I look at that big stack of work in front of
- 23 Mr. Therkelsen, and we're grateful that somebody
- is attending to those things. Because it's a big,
- 25 big task.

2 CEC report has done right. There's a lot of	good
3 stuff in there. And I could pat you on the k	ack
on all of those, but that would probably take	a
5 long time. I want to talk about the areas th	.at
have caused us some concern.	

Specifically the areas of transmission, renewables, briefly on natural gas, and also briefly on greenhouse gases. And then on distribution planning and issues on sustainable energy.

On transmission we very much appreciate the Energy Commission's interest in infrastructure here. This is a big concern of ours. As you know, we've been through a process of trying to permit transmission and it's not an easy process in the state.

We do think that the report doesn't emphasize some issues as much as we think it ought to. Specifically we think that there's too much bureaucracy and regulatory repetition. And we know that some of the proposals the report makes are directed toward that, and we appreciate that.

We don't think there's enough deference among state agencies and we again appreciate the

1 Energy Commission's suggestion of a coordinated
2 cooperative process.

We do think that the report ignores the 3 need to establish transmission corridors in the 5 state that we can access when the time is right. As the state continues to grow that's going to 6 become an increasing problem. I think there was a 7 hearing last week on this issue, or it was earlier 8 9 this week, I don't know, where we talked about 10 that very issue. And I think somebody from my company, in fact, did a little chart about how 11 12 hard it is to get transmission into San Diego. 13 Very very difficult. And if we can work to find 14 ways to develop transmission corridors when the 15 time is needed to build transmission that's going 16 to make things a lot easier.

And also if we can find a way to make the whole permitting process less cumbersome and time consuming and costly without sacrificing, obviously, the principles that we have for permitting in the first place, environmental protection and things of that nature.

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Those are things that we think are the primary goals that need to be addressed. And I suppose our concern here is that in talking about $\frac{1}{2}$

1 the cooperative process that the Energy

- Commission's report raises we go only part way
- 3 there. That we don't talk about corridors enough,
- 4 and how we can get to this point of streamlining
- 5 the process.
- And secondly, this cooperation only
- 7 works when all the agencies agree to cooperate.
- And I'm not sure that we have our sister agencies
- 9 yet have reached that point yet.
- 10 So those are some of the concerns we
- 11 have on transmission. In this area, by the way, I
- 12 want to just point out one error I saw in the
- 13 report. I've seen it in some earlier drafts where
- 14 it said that San Diego had experienced some
- serious reliability problems during the energy
- 16 crisis.
- 17 The problems we had were the same
- 18 problems everyone in the state had, there wasn't
- 19 enough supply that was actually operating and
- 20 delivering into the grid. There wasn't anything
- 21 unique about San Diego. There weren't local
- 22 outages like I think there were some local
- outages, for example, in the Bay Area. We didn't
- 24 have any of those system limitation outages. So I
- don't know what that was referring to, but I don't

1 think there was anything unique about San Diego.

- 2 That doesn't mean there aren't
- 3 transmission issues in San Diego. We certainly
- 4 agree with that.
- 5 Let me go on to renewables. This is
- 6 another area where I think there are some areas we
- 7 would have liked to have seen some more emphasis.
- 8 First off, let me say that San Diego Gas and
- 9 Electric is determined to meet and exceed any
- 10 renewables requirements that apply to us.
- 11 Since I spoke in San Diego to the
- 12 Committee we've actually added two new projects to
- 13 the stable that we're trying to accumulative, a
- demonstration solar project and a 40 megawatt
- 15 biomass plant. So we're continuing down that
- 16 path. We're not as far along as we ultimately
- 17 will be obviously. There's a lot more work to do.
- And one concern I have it's becoming
- 19 increasingly more difficult to access lower cost
- 20 renewable resources. And as we continue down this
- it may be more and more difficult yet.
- 22 And our view that I expressed in San
- Diego, and I want to express to the full
- 24 Commission here, is we don't think the state will
- 25 achieve the accelerated targets, which we do

1	supp	port,	we	don't	th:	ink	will	achieve	it	unless	we
2	do s	some	othe	er thi	nas	in	addit	cion.			

- 3 One is to find a way to streamline and
- 4 fast track transmission that's needed for
- 5 renewables. San Diego is not plentiful in local
- 6 renewables. We'll see how fast photovoltaics
- 7 develop. We think we're pretty much built out on
- 8 biomass. There's no geothermal in San Diego.
- 9 We're going to have to import geothermal. There's
- 10 no wind currently developed in San Diego. And the
- 11 wind areas in San Diego that people have talked
- 12 about are located in national forest land or
- Bureau of Land Management land in the remotest
- 14 parts of the County.
- So how are we going to get that to San
- 16 Diego load centers? Transmission is one way to do
- 17 that.
- 18 Another way to do that is through
- 19 tradeable credits. And what we would like to see
- 20 is a very quick implementation of renewable energy
- 21 credits that are tradeable, that allow us to take
- 22 advantage of resources elsewhere that we can't
- 23 access through transmission all the way to our
- load centers.
- 25 And then finally something that we think

1	is quite useful would be to count renewable DG
2	toward RPS targets. And I know there's a process
3	underway there. Some encouragement of that in
4	this policy report, I think, would be a good

thing.

I wasn't real clear on whether the errata I saw was also encouraging the expansion of the RPS to cover that sector that currently it doesn't apply to, or municipally owned utilities, we would certainly encourage that.

On natural gas the only comment I would have is we would have liked to have seen a bit clearer recommendation that we need to implement a system of firm access rights, both in the north and in the south. We only have them in the north right now. That's a process we've been working on for an awful long time, and we keep trying, we keep not quite getting there on that. So we would certainly have liked to have gotten some policy encouragement from this Commission on that.

On greenhouse gases, again I wasn't real clear on the recommendation here. There was a recommendation to account for the cost of greenhouse gas emissions in utility resource procurement decisions. And what I wasn't clear

1	was whether this was going to be an attempt to
2	attribute a cost to emissions, impute a cost in
3	making your cost/benefit analyses.

We would encourage the Commission away
from that effort. We tried this in BRPU about ten
years ago. I was a lawyer in that case and I
remember it pretty well.

It's really an exercise in bureaucracy that isn't going to get us anyplace. It's not going to benefit the consumers. What we really want to do is try and find breakthroughs in technologies that allow us to reduce the emissions, not debate costs. And I want to talk about that in a couple minutes on sustainable communities and renewables and technology development, and what we would like to ask you for help on.

But we would encourage you away from trying to attribute on some kind of value through a regulatory process to greenhouse gas emissions.

On distribution planning I want to follow some of the concerns that I heard my colleague from PG&E express. I'm a little sensitive on this for two reasons.

One is I was a witness in the PUC case

on this issue that the PG&E witness described.

- 2 And also we're now struggling today to get
- 3 distribution service back to the customers who
- 4 lost it due to fires.
- 5 The distribution planning/operation
- 6 process is one of making sure we can deliver
- 7 electricity to our customers. It's not a vehicle
- 8 for any other agenda than that.
- 9 In the PUC process what we offered to
- do, and we can share background on this if you'd
- 11 like, is find ways for circuits where we thought
- 12 that distributed generation could be particularly
- useful; is find ways to help distributed
- 14 generators participate in the process, without
- interfering with or disrupting that process that
- the PG&E witness described, that we all go
- 17 through, in just trying to make sure we have the
- 18 capacity there to serve our customers reliably.
- We are, and I, personally, am very
- 20 concerned that we don't disrupt that process. The
- 21 only process that works efficiently in this state
- 22 is the distribution planning process. Generation
- and transmission we've been around the barn on
- these things. And we can't be certain today
- 25 whether, given the processes we have, we'll have

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Distribution, we always know that we
will, because we have a process that works. And
we don't have a regulatory process that slows it
down, which we know how regulatory processes work.

To be blunt about it we don't want to ruin what we already have; it works. And so we'd ask you to think seriously about that.

But the other thing I'd ask you to think about is that the real frontier in distribution is probably not more regulatory process; it's something that you referred to in one area as sustainable energy. In San Diego I discussed a little bit about a program that we are promoting called sustainable communities. And what this is, let me just kind of share kind of the vision we have.

That within the next generation in our service territory we have a distribution system network of interconnected sustainable communities -- and I'm reading this from something that we prepared for a process we have in the PUC -- that incorporates green building material and design principles, which you refer to in your report for the state buildings. We think that can

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1 go well beyond that.
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2	Renewable energy resources; local
3	electricity generation; water conservation system
4	and waste heat recovery systems. That's the whole
5	bag of sustainable communities, and something that
6	we are promoting in a process before the PUC. We
7	see that as the real future of distribution
8	planning. And we can use some support for those
9	programs, both in the work this Commission does in
10	focusing on funding for research and technologies,
11	storage technologies, and other kinds of
12	technologies we'd use for local usage, that we
13	could incorporate into these sustainable
14	communities.
15	And also just to help us in the work
16	we're trying to do to implement these ideas and
17	concepts that we see as the program of the future.
18	So those are the comments I have. We
19	certainly appreciate you taking our thoughts into
20	consideration. And I'm open to any questions or
21	comments that you have.
22	CHAIRMAN KEESE: Thank you. I would
23	just comment that you're aware of our suggestion
24	on transmission, and you're aware that that is not

25 universally supported by all agencies. Our

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1 principal concern is that the system today, and
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- 2 perhaps for the last dozen or more years, is
- 3 broken. And we need to fix it.
- It needs to be fixed by the Legislature
- 5 or the Governor. And it needs to be fixed so that
- 6 all the agencies cooperate together. That's the
- 7 thrust of this recommendation.
- 8 MR. SAKARIAS: We're with you all the
- 9 way on that.
- 10 CHAIRMAN KEESE: And it moves to another
- 11 forum after it starts here.
- MR. SAKARIAS: Well, we would hope to
- work with you on that effort. We're not -- we
- don't much care who does what so much as we care
- 15 about having six different agencies that we get
- whipsawed between.
- 17 And we agree with your observations
- 18 completely that this is something that needs work.
- 19 CHAIRMAN KEESE: And anybody who thinks
- 20 that they'd like to do transmission siting is
- 21 nuts.
- 22 (Laughter.)
- 23 CHAIRMAN KEESE: Any other comments
- 24 here? Thank you very much.
- MR. SAKARIAS: Anybody who thinks they

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want to bring a request for approval of a
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- 2 transmission project may be nuts, too.
- 3 (Laughter.)
- 4 MR. SAKARIAS: Thanks very much.
- 5 CHAIRMAN KEESE: Thank you. Mr.
- 6 Alvarez. There was a clumping here, I noticed, of
- 7 utilities.
- 8 MR. ALVAREZ: Good morning,
- 9 Commissioners. Manuel Alvarez, Southern
- 10 California Edison.
- 11 First of all, let me, before I bring up
- 12 the concerns I have with the report, the document,
- 13 let me thank all the Commissioners during this
- 14 whole process. When you first opened this
- 15 proceeding you offered us an open door, an open
- 16 discussion, and I think you fulfilled that
- obligation, and we appreciate that.
- In addition I'd like to thank Karen
- 19 Griffin quite a bit. I think she did a remarkable
- job on this particular report, starting initially
- from the initial meetings when you started in
- 22 September 2002 organizing a series of meetings to
- 23 discuss some of the foundational information that
- 24 will go into the report, the analytical techniques
- 25 that were used. And she actually reached out a

long way, at least to Edison, to talk about that.

2 You're aware that during the course of

3 the restructuring a lot of the resource planning

activities were eliminated within the utility

5 companies. And so reestablishing those processes,

the Energy Commission and Karen, herself, went a

long way to helping us out. So we appreciate

8 that.

The letter I have before you, I've submitted it electronically to the docket, but I wanted to make sure you had it today. Basically before I start let me remind you what Thomas

Jefferson said. "Though we may disagree in specifics does not mean we disagree in principle."

And with that, let me address some of the concerns that we have.

First of all, if we want to meet the IEPR's objective, and that is of a reliable, reasonably priced, efficient and environmentally sound energy infrastructure there are still three foundational steps that need to be met.

The first is we need a predictable customer base. The second is we need an equitable and reliable market structure. And third, we need a durable regulatory system. I think as you stand

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- 2 California, and we have to address those. Perhaps
- 3 future reports will be able to address those
- 4 issues, but those three items are still lacking.
- 5 The second item I want to bring to your
- 6 attention, and I have to make note about the
- 7 errata that you provided to us today, is the issue
- 8 of demand response. The initial report talks
- 9 about a deployment of demand response. We have
- 10 had discussions with your staff about altering
- 11 that particular recommendation for two particular
- 12 reasons.
- One is the tools and system operations
- 14 are not in place to make that happen. And the
- 15 second one is customer acceptance of an dynamic
- 16 response.
- I note in your errata -- I believe it's
- on the first page where you changed the
- 19 recommendation to rapidly deploy advanced metering
- 20 systems if the analysis shows the results are
- 21 favorable to the customers and will effectively
- 22 decrease peak electricity use. We agree with that
- 23 particular statement and we agree with that
- 24 particular change. So I thank you for that.
- 25 There's still a question about what

1 rapidly means. We'll be completing the pilot

- 2 projects over the next year. And then what the
- 3 timeframe for implementation of any results of
- 4 those analyses and studies, I guess are left to be
- 5 determined.
- 6 The next item I'd like to bring to your
- 7 attention is the core/noncore recommendation. The
- 8 report basically suggests that the Energy
- 9 Commission will collaborate with various other
- 10 parties to formulate what the core/noncore
- 11 recommendations will be for the State of
- 12 California.
- But there's a couple of things I think
- 14 you need to be aware of. And I kind of look at
- 15 this as kind of the adult child syndrome, in which
- 16 fundamentally the adult child leaves home and is
- 17 there a legal and regulatory responsibility for
- 18 the parent to take that child back once they're of
- 19 legal age.
- 20 I understand the ethical and moral
- 21 questions that go along with that. But customers
- 22 who actually chose to leave the system must accept
- 23 the responsibilities and accountability of leaving
- 24 that particular system. And those need to be
- 25 understood and spelled out right away.

A bright line of what that distinction
is would be useful. Adopting notions of periods
of length of time of leaving the system and time
to return would be of value. And then rules
dealing with cost responsibility need to be
addressed.

You also heard this morning from the other two utilities about the recommendations in the report on distribution planning. I believe the existing recommendation calls for a creation of a transparent planning process. And I guess what I'd like to argue is I don't want you to create a new process to undertake.

The errata is, in fact, redrafted where it talks about a collaboration with the California Public Utilities Commission on their proceeding that they have undertaken, and we encourage that.

I'd like you to change the executive summary to reflect the text that you've changed in the report, itself. There's no need for the creation of a process that, as my colleague from San Diego mentioned, the distribution planning process, in fact, the one thing that's still working in the State of California. We can identify the needs and we can actually move forward towards

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	investment

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2	If you want to participate in that, the
3	PUC asked the utilities to undertake that process,
4	to incorporate distributed generation. We are
5	doing that. And to the extent that we find
6	distributed generation cost effective and meeting
7	the requirements we will move forward with that.
8	So I just ask you to have your staff and your
9	organization participate in that particular
10	process.
11	The final item I want to bring up is the
12	issue of transmission. That has been an adamant
13	discussion in this particular forum for quite some
14	time. And as noted you have identified what the
15	controversies are.
16	Our concern with the transmission
17	process is it involves a large transmission
18	project. It doesn't involve the subtransmission
19	or smaller projects. Those are handled quite
20	adequately under the GEO131 process. And we think
21	we can meet our requirements there.
22	At this particular juncture we're not
23	recommending any structural change or
24	jurisdictional changes. I guess the old adage

says that when elephants fight the only thing that

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1 gets hurt is the grass. So we'll let the
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- 2 elephants fight the jurisdictional question over
- 3 the transmission responsibility.
- 4 And the final point I want to bring up
- 5 to is in the policy report there's actually a lack
- of discussion of the role of the utilities in that
- 7 particular report. The utilities are the ones who
- 8 are responsible for providing the service. We've
- 9 done that for over 100 years, until at least
- 10 recent time the regulatory compact has been
- 11 broken. Re-establishing that compact is, in fact,
- 12 what I think we should have our utmost attention
- 13 put on.
- 14 Many of the issues that we dealt with
- were issues of implementation, not of the
- 16 responsibility of the utilities to meet those
- 17 particular requirements of adequate service to our
- 18 customers.
- 19 And with that I'll answer any questions.
- 20 CHAIRMAN KEESE: Thank you. Any
- 21 questions here? Thank you, Manuel.
- Mr. Scott Hughes.
- MR. HUGHES: Thank you, Mr. Chairman and
- 24 Members. My name is Scott Hughes with the
- 25 National Biodiesel Board. And looking at my watch

1 and the schedule I see that the big thing standing

- 2 between you and lunch is me, so I will be quick on
- 3 this.
- 4 We at the National Biodiesel Board, and
- 5 on behalf of our member feedstock producers and
- 6 fuel suppliers, technology providers, appreciate
- 7 the opportunity to be here today and to continue
- 8 to participate in these proceedings.
- 9 The National Biodiesel Board and its
- 10 members have participated in the IEPR proceedings,
- 11 providing comments supporting recommendations to
- 12 diversify California's transportation fuels
- 13 market. And we submitted those in the past.
- 14 Yet our industry does recognize that
- 15 petroleum fuels will continue to be the primary
- fuel for the transportation sector well into the
- 17 future here in California.
- Our industry, in reviewing the final
- 19 report, is pleased to see that it does identify
- 20 biodiesel as an option to help diversify the
- 21 state's transportation fuels. We really
- 22 appreciate that and are happy to see that.
- 23 Encouraging further use of domestically
- 24 produced renewable fuels such as biodiesel brings
- 25 with it numerous benefits to the consumer, state's

1 economy and the health of Californians.

2 Many of the recommendations in the
3 report are steps in the right direction to insure
4 California's growing energy demand is met with
5 adequate supply. However, the report continues to
6 take a long-term view for diversifying
7 California's transportation fuels system as a
8 strategy for addressing supply constraints and
9 pricing volatilities.

Domestically produced renewable fuels such as biodiesel are presently being produced in the state, being used in the state, and can play a significant role in the near term to address tight supplies. Fuels such as biodiesel work in conjunction with traditional fuels to extend current and future supply while providing energy security benefits, environmental benefits such as greenhouse gas emissions reductions, as well as other economic benefits to the state via capital investment in production facilities.

And to kind of provide a little example about this, your reports have stated that gas and diesel demand are estimated to grow by approximately 1.8 percent annually over the next 20 to 30 years. Blending a 2 percent biodiesel

1	into the traditional diesel market system is
2	actually a near-term strategy to extend those
3	existing fuel supplies and significantly help
4	alleviate supply constraints associated with this
5	projected increase in demand.

Additionally, blending a 2 percent biodiesel into the petro-diesel stream will increase the lubricity of the fuel, which is important, as the state moves to the 15 ppm sulfur diesel in the next few years. In fact, when the Air Resources Board made their changes to the diesel fuel regulation in their technical and supporting documents they discussed three options for increasing lubricity, and biodiesel was one of those options. So you can kind of kill two birds with one stone.

With respect to electricity, biodiesel is certified by this agency as biomass under the RPS. And you're starting to see interest with some companies looking to use biodiesel as a fuel to generate electricity. And so we look forward to continue working with them and working with you all in this new arena for the fuel.

In closing, the state has near-term, domestically produced, renewable fuel

- diversification options available to it. They can
 extend fuel supplies and help alleviate pressures
- 3 on the system, as well as smooth out some of the
- 4 pricing volatilities.
- 5 As this process continues to move
- forward in the next year and years to come, our
- 7 industry would encourage the Commission to examine
- 8 these domestically produced, renewable options
- 9 further; and to not push those off as long-term
- 10 strategies, but rather look to see how they can be
- 11 brought into the marketplace further in the near
- 12 term.
- Thank you.
- 14 CHAIRMAN KEESE: Thank you very much.
- 15 Any questions? Thank you. As long as you brought
- 16 up lunch I will tell you we're going to work
- 17 through. We usually do it.
- I have three more speakers, and then
- 19 Commissioners. So we will continue straight.
- Mr. Kelly.
- MR. KELLY: Thank you, Commissioners.
- 22 I'm Steven Kelly with the Independent Energy
- 23 Producers Association. And I, too, would like to
- 24 extend my thanks to the staff, Karen Griffin, and
- 25 particularly the team leaders, who worked so hard

- 1 on this report.
- 2 And also the Advisors, who, I know, over
- 3 the last 30 to 45 days have been very involved
- 4 with trying to get the last iteration of this
- 5 report, which I believe is significantly improved
- 6 in terms of form and substance. I think you've
- 7 articulated where your goals are, and made those
- 8 much more clear. I appreciate that and thank you
- 9 for doing that. And I think it's a much better
- 10 work product for stakeholders and for the
- 11 Legislature to address.
- 12 I very much applaud this report; I think
- it's a very good report, very clear and very
- 14 strong. I particularly want to focus on the
- 15 electricity section and talk about some of the
- things that I think are very good in this.
- 17 Particularly where you call out for
- 18 resource adequacy requirements as a cornerstone
- for the state's energy policies. I agree with
- 20 that and I think it's something that's lacking
- 21 right now for the state. And we look to this
- 22 agency to take the leadership role in not only
- 23 articulating what those requirements are, but
- 24 helping on working for over the next year about
- 25 how to certify compliance and verification that

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the goals are being met, which get to a very
technical detail.
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- 3 But we need your participation,
- 4 continuing participation in working out those
- 5 details. I look forward to working with you on
- 6 that.
- 7 I also think that you're very insightful
- 8 in trying to move forward in linking the retail
- 9 marketplace and pricing structures with the
- 10 wholesale markets, your metering process. And I
- 11 applaud you for that.
- 12 And then finally reiterate my support
- for the report that speaks for the need for
- 14 integrating transmission planning and sighting.
- 15 And that is a critical issue that we'll be
- 16 addressing, I think, in this process over the next
- 17 year or so. And we support you in that, and think
- it's very valuable work.
- 19 On market design, while this report
- 20 doesn't speak specifically to market design, I
- 21 think it does do a couple important things that
- 22 will help enhance how the markets evolve over the
- future, and I applaud you for that.
- 24 Specifically I'm talking about your
- 25 direction on an advocacy for customer choice and

4	1	7 1	4 1	1	1	1 1	1 1	1
1	customer	alterna	tives	T.O	make	the	market	work.

- 2 And specifically the core/noncore initiative that
- 3 you've laid out here, which I think the last time
- I spoke I recommended that you take a stronger
- 5 position on that, rather than simply explore it.
- 6 Let's talk a little more specific about what we're
- 7 going to do about it, and I think that's what
- 8 you've laid out here. And I think that's going to
- 9 be good.
- 10 And then finally I do want to
- 11 congratulate you on articulating what I call
- 12 public policy values that I think are going to be
- important for us all. And here I'm speaking
- 14 primarily of throughout the document the language
- 15 that speaks for more openness and transparency in
- 16 planning and decision-making in California energy
- markets.
- 18 And also language that speaks for and
- 19 recognizes that competition can be a useful tool
- 20 to providing ratepayers and consumers value while
- 21 you do energy infrastructure development and in
- 22 procurement, in transmission, in whatever. Those
- 23 two critical values, I think, that are talked
- 24 about in this report are going to be -- are
- 25 important, and we ought not to lose sight of them

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1 as we move forward in discussions with the
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- 2 Legislature on these matters.
- And with that, I conclude my thoughts.
- I think it's a very good report.
- 5 CHAIRMAN KEESE: Thank you, Mr. Kelly.
- 6 And thank you in particular for being around at
- 7 the front end and pushing us a lot.
- 8 MR. KELLY: Well, it's a good report.
- 9 CHAIRMAN KEESE: It was push, push,
- 10 push, and it helped us focus ourselves.
- 11 COMMISSIONER BOYD: Yes, thank you,
- 12 another familiar face in this room.
- MR. KELLY: I look forward to next year.
- 14 CHAIRMAN KEESE: Any questions? Thank
- 15 you.
- Dorothy Rothrock, please.
- MS. ROTHROCK: Thank you. I won't be
- 18 long. My name's Dorothy Rothrock. I'm with the
- 19 California Manufacturers and Technology
- 20 Association. And I want to spend 30 seconds doing
- 21 a little whining first, because the manufacturers,
- I believe, are the sort of leading, bleeding edge
- of the California economy.
- 24 And everything we do here in terms of
- 25 policy development, as well as implementation,

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seems to hit us first and it hits us hardest. And
we are the most sensitive to the things that you
do.

With that in mind, and I know that it's no secret the difficulties that manufacturers have had in California, so I won't go into detail, but with that in mind, we've looked at this report and we have just a few comments based on what we feel are the real-live, bottomline, near-term, next-two-years issues, because that's what's going to determine what happens to a lot of manufacturers in California.

In the electricity arena we're really pleased with the embracing of direct access, a core/noncore model for the electricity system.

And on the issue of rates, which is probably second only to reliability in terms of importance to us, the comments on dynamic pricing we also embrace and note that the report says that large customers generally are on real-time meters. Now what kind of price signals they're getting may not be exactly right. But that's happening, again, with the largest customers who, for whatever reason, tend to be the first that get to use the new systems that you're imposing on the economy,

because we're the biggest users and perhaps

- there's a feeling that we can most afford it.
- 3 However, on that issue what we really
- 4 hope you do recognize is in the report you say air
- 5 conditioning is really what drives the peak.
- 6 That's where we need control in order to get
- 7 control of the peak. And that's not us. We have
- 8 flat loads; we have process loads. It's very
- 9 difficult to shift load when you've got an ongoing
- 10 manufacturing plant.
- 11 And we don't want to be penalized by
- 12 tariffs that are pure in terms of real-time
- 13 pricing if it damages our ability to do business
- in California. At least we want you to be very
- 15 aware of that kind of impact on our processes so
- that you're not inadvertently, in order to be
- 17 pure, imposing costs that we just can't handle,
- 18 chasing jobs out of California and having that
- 19 kind of outcome.
- 20 On the renewables and energy efficiency
- issues, right now a lot of those efforts are
- 22 funded through the public goods charge. And under
- law those charges are capped so that the amount
- that we pay as a portion of our bill can't exceed
- 25 a certain level. And that was a very important

- 1 issue to us as we were negotiating the
- 2 continuation of that program. And don't want to
- 3 see the targets that are set in this document
- 4 breaching and broaching that, so that that becomes
- 5 subject to perhaps change.
- Again, we're very cost sensitive. It
- 7 was very important to us. And while we understand
- 8 the interests associated with it, we can't stand
- 9 any more costs for that.
- 10 On the fuel issues, the petroleum
- issues, I spoke last time on this issue. And
- 12 wanted to reiterate that again on the price side
- we can't handle the thought that in order to get
- 14 the demand reduction you might impose taxes or
- 15 fees or some other kinds of price controls on
- 16 petroleum products.
- We're big users of those products.
- Don't want to see any price increases. And don't
- 19 want to see that use as a tool in order to get
- those demand reductions.
- 21 One of the Commissioners mentioned using
- 22 a two-by-four to get the attention of the federal
- government. I think sometimes we feel we get hit
- over the head whenever the State of California
- uses a two-by-four against the feds.

1	I won't repeat what Joe Sparano said
2	about what could be done to improve the supply or
3	the petroleum side, but do want to emphasize that
4	CMTA embraces those concepts.
5	Permits, streamlining, eliminating
6	duplicative regulations at the local level and
7	state level, consolidated permitting, one-stop,
8	all good. We need to look at supply enhancement
9	in California.
10	That concludes my comments. Thanks.
11	CHAIRMAN KEESE: Thank you very much.
12	Questions? Commissioner Geesman.
13	COMMISSIONER GEESMAN: Dorothy, I was a
14	little surprised you didn't say anything about
15	transmission.
16	MS. ROTHROCK: That pregnant pause was
17	my thinking about transmission.
18	(Laughter.)
19	MS. ROTHROCK: But I was taking Bill
20	Keese's comments to heart, and I would be nuts to
21	talk about transmission.
00	(Tanakan)

22 (Laughter.)

23 COMMISSIONER GEESMAN: Very well.

24 CHAIRMAN KEESE: -- we'd be nuts to want

25 to do transmission siting.

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1	MS. ROTHROCK: Oh, okay. Okay. It's
2	very important. I mean I don't mean to be flip; I
3	mean it's critical, but what can I say. I mean I
4	have to say it's critical for reliability reasons;
5	it's also critical on the price issue, but not
6	nearly as much.
7	My members are trying to survive the
8	next two years. And that was really the basis for
9	my comments. We do have a lot of opinions about
10	long-term planning issues, and it's very critical.
11	And I understand that that's what the purpose of
12	the document is. Okay.
13	CHAIRMAN KEESE: Thank you, Dorothy.
14	Mr. Larry McCarthy.
15	MR. McCARTHY: Mr. Chairman and Members
16	of the Commission, Larry McCarthy, California
17	Taxpayers Association.
18	I'd also like to commend you for your
19	report, for an open collaborative process. I
20	think the testimony this morning underscores that
21	certainly moving in a positive direction.
22	There is a taxpayer perspective on one

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provisions.

aspect of this report that is of great concern to

us, and it is the 15 percent demand reduction

1	We think that this sets up taxpayers of
2	California, sets us on a collision course with a
3	tax increase. We think that no matter how you cut
4	it, we're going to get to that place at some point
5	as a result of the mandate.

As you know, the California economy is burdened heavily now with costs. Dorothy Rothrock has identified some of those to which we would add, you know, workers compensation, our unemployment insurance program is going to be broke in March. Disability insurance program is over-obligated and there will be cost increases there.

Many of these events occur because

Sacramento policymakers are not looking carefully
enough, in our view, to some of the long-term
consequences of policy directions that are
established.

We need to stay competitive for jobs and investment. Energy is a critical part of this; transportation fuels are a critical part. Again, we think that the way that this report addresses the demand reduction sets us up for a tax or fee increase in the future.

We would like to see all Sacramento

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1	policymakers give great exercise great care
2	with regard to regulation. We need to avoid over-
3	regulation. We need to avoid over-burdening our
4	economy at this time. The loss of jobs, the
5	problems we're facing in attracting investment are
6	great.
7	Efficiency standards are clearly a
8	desirable goal. We applaud the efforts and the
9	discussion of that in the report. However, we
10	need to eliminate any arbitrary goals for reducing
11	demand. We think that this puts taxpayers,
12	consumers and business in California at risk.
13	Again, I don't want to avoid
14	complimenting you, certainly, on an overall great
15	report. We like much of what's in there. And I
16	think this hearing today demonstrates that. But
17	this provision is of grave concern to us.
18	Thank you.
1.0	CHAIDMAN MEECH. I would bound would

19 CHAIRMAN KEESE: I would trust you're
20 applauding our statement in that we do not support
21 tax increases --

MR. McCARTHY: One of the problems -
CHAIRMAN KEESE: -- on vehicle fuels?

MR. McCARTHY: Yeah, one of the problems

is that in the report there seems to be, you know,

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we seem to keep moving back. We'd like to see efficiency accomplish the objective. But the

report said, if that doesn't occur we need to

4 evaluate strategies and not move immediately to

5 increase costs.

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And it is the continued movement back in
the direction of cost, which are taxes and fees.

And we think that that's the challenge that you
face, is establishing that sort of goal brings it
inevitably back. And it's on a collision course

with a fee or a tax down the road.

12 CHAIRMAN KEESE: Thank you. Any other?

13 COMMISSIONER BOYD: Mr. Chairman, if I

14 might, as a 40-year veteran of government in

15 Sacramento, it never ceases to amaze me, and I

16 guess I have to begrudgingly congratulate the

17 petroleum industry for managing to spook other

18 people into this concern.

Dorothy's comment, which I let go, with regard to the two-by-four, which is aimed at, you know, aimed at a different group, the feeling that you're going to get hit on the backswing somehow or another, is just totally inconsistent with my opening remarks, and the remarks that have been made practically in every hearing we've ever had

1 about our strong recognition up here of the 2 taxpayers, the California economy, et cetera, et 3

cetera.

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And, Mr. McCarthy, I appreciate your looking out for your constituency, and always looking behind things. But, try as we might to get a consistent constituency of people here in California to join with us to help put pressure on the federal government, rather than avoid any fear of a flashback, can't possibly be deluded by a concern that, well, you're not going to succeed there, so you're obviously going to come back at us with rates, fees and taxes and what-have-you.

So, try as we might to dilute that concern, we continue to fail. And so we'll just have to continue to try to stay on the course we want to stay at. But we're basically trying to do efficiency in all energy areas, and we're trying to get a consistent constituency to work with us on that thrust.

And so I know when a government person tells you, don't worry about it, look under that rock. But, nonetheless, let us try to continue to work together to move the ball forward on not hurting the California economy, recognizing that

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        that's what provides the resources money that pays
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        for the good things we'd like to do once it's re-
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established.

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And so we're very cognizant of the 5 impacts and implications on California business, 6 the California economy and what-have-you. And if you can look behind some of these recommendations 7 8 you'd really see a desire to help the California economy. But, it's tough; I appreciate that. So 9 we're ever mindful of the concern.

CHAIRMAN KEESE: Thank you, Commissioner 11 12 Boyd. We're finished with our witnesses. Would you like to start our discussion by making a 13 14 motion?

COMMISSIONER BOYD: Well, Mr. Chairman, 15 16 thank you. And I didn't realize we're done, so a 17 couple of closing comments.

> It's been said over and over again thanks to the staff, and I'll just repeat that for the umpti-umpth time, but it's a sincere compliment. This is quite a task and it's had a lot of rough spots, but they have done a tremendous job.

Karen Griffin has been singled out, and sorry she's not here today, multiple times for

getting this ball rolling and the work that she's

done with her team leads that Mr. Therkelsen made

reference to. The 3000 pages there and the three

4 summary books are all part of what she helped pull

5 together.

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6 I did want to, and Mr. Kelly stole a reference -- my thunder, reference to the 7 Advisors. And Thom Kelly, who is the Policy 8 Advisor to Mr. Therkelsen, for the efforts they've 9 10 made over the past several weeks, because they had to help Chairman Keese and I, the Commission, and 11 12 all Commissioners to boil this down to what you 13 would accept as a reasonable and meaningful

And there are lots of things you do reference and lots of things you don't dare reference in a policy report like this. And it's been noted we gingerly moved around the market situation. This is a forward-looking report, and that's an issue yet to be dealt with.

document that will get some action in this state.

I don't want to single out any particular Advisor because they all -- some worked harder than others, but they all made significant contributions. So I don't want to err and inadvertently leave somebody out.

1	But it's right up until very late last
2	night Advisors were still advising and working and
3	what-have-you. And it's really been much
4	appreciated.
5	Elizabeth Parkhurst has been referenced.
6	She's our editor. She has poured over the words
7	of this last report repeatedly in an attempt to
8	make us understandable. And has come quite close
9	here in this last iteration.
10	So, with that, and again the caveat that
11	this is just the beginning of a dialogue that will
12	probably far exceed my term up here into the
13	future with regard to California's energy
14	situation, I would like to move adoption of order
15	03-1112-01, which is the order adopting the report
16	entitled the 2003 Integrated Energy Policy Report.
17	COMMISSIONER PERNELL: Second, Mr.
18	Chairman.
19	CHAIRMAN KEESE: With errata?
20	COMMISSIONER BOYD: With errata.
21	COMMISSIONER PERNELL: With errata.
22	CHAIRMAN KEESE: Thank you. We have a
23	motion and we have a second. Any discussion?
24	Commissioner Geesman.
25	COMMISSIONER GEESMAN: Jim, this is

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quite an accomplishment. I've been privileged to
sit in on the Committee hearings on the draft
report around the state, and I certainly want to
congratulate you the extent to which you have
sought out the viewpoints of the stakeholders we
ordinarily see, and then a lot of other interests
and individuals that we don't often hear that much

from.

And I think you've done, as evidenced by the comments this morning, an outstanding job of integrating those various comments into a tapestry of policy recommendations that I think will captivate the Executive Branch and the Legislative Branch in the year ahead.

I think you've been able to, despite, I know, a lot of doubts and self doubts on your part, carry out the letter and spirit of Senator Bowen's SB-1389, and put this Commission back on the map in terms of having a constructive role to play in the state's evolving energy policy.

I think you've set quite a standard for the reports to follow, and I certainly want to say from the bottom of my heart that I'm very grateful and very proud to be on the same Commission with you for the outstanding work that this represents.

1	COMMISSIONER BOYD: Well, thank you. I
2	didn't expect that and I very much appreciate it.
3	But I like to think of myself as the coach of the
4	team, and it's a real team effort. Just happen to
5	have a good team, and I've learned something over
6	the years I've been here in Sacramento about
7	coaching. So, thank you.
8	CHAIRMAN KEESE: Thank you. Any other
9	comments?

- 10 COMMISSIONER PERNELL: Yes, Mr.
- 11 Chairman.
- 12 CHAIRMAN KEESE: Commissioner Pernell.
- 13 COMMISSIONER PERNELL: Thank you, Mr.
- 14 Chairman. I just want to echo, and you've heard
- this throughout the proceedings, both from staff
- as well as the Commissioners and the speakers,
- what a great job that everyone has done on this
- 18 report.
- 19 And as I sit here and listen, and so I
- 20 want to echo that, but as I sit here and listen
- 21 there is some comments but none of them were
- 22 totally negative at all.
- 23 And I would appreciate -- and what that
- 24 does is says that this report was transparent, it
- 25 had stakeholders and everybody was welcome to

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1 participate in the process.

I would just like to point out a couple

of things that I think is important. California

does have some challenges ahead of it. And the

report kind of points some of those out. I mean,

we talked about the need for more resources and

the energy efficiency arena. There's a lot of

concern about transmission. LNG, I think, is

going to be critical in the future.

And so this report kind of lays out what some of those issues are and how we go forward.

Now, granted, everyone is not going to be one hundred percent happy about the report, but I can say with all fairness that I think everyone had an opportunity to participate.

So, Mr. Chairman, let me just make one other observation, and that is, as I participated in the hearings up and down the state, one of the issues that I've always said is that we're about creating good public policy. And I'll go back to, and I might be offbase here a little bit, but I'll go back to the siting of energy facilities in California. And I think, this is a personal opinion, that it makes good public policy to have that under one umbrella, and to coordinate with

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other agencies, but surely we need to have an
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- 2 expedited way in which to address California's
- 3 energy needs.
- And I think in the siting arena, whether
- 5 it be LNG facilities or transmission or baseload
- 6 plants or whatever, that needs to be under one
- 7 umbrella.
- 8 So, with that, Mr. Chairman, as I said
- 9 before I'm happy to second with the errata.
- 10 CHAIRMAN KEESE: Commissioner Rosenfeld.
- 11 COMMISSIONER ROSENFELD: I didn't put a
- 12 lot of time into this report. The only hearing I
- 13 went to was lazy, the coming downstairs into this
- 14 room. But I really do want to say from the point
- of view of somebody who tries to follow energy
- 16 policy around the world and in the other states,
- Jim and the team have done a remarkable job of
- 18 keeping California at the forefront of energy
- 19 policy, as usual. And, great job.
- 20 COMMISSIONER BOYD: Thank you, Mr.
- 21 Efficiency. You've scored big in this report.
- 22 CHAIRMAN KEESE: Thank you. I've given
- 23 most of my comments to the stakeholders for your
- 24 participation, which I solicited early on, and I
- 25 think that as the process worked we got fuller and

1	fuller stakeholder participation.
2	Of course, I also thank staff. With
3	other responsibilities, I missed a number of
4	events. Commissioner Boyd and Commissioner
5	Geesman took over the road show hearings. Our
6	staff did the editing. My staff and others did
7	the final editing.
8	I think it's a worthy product and it's a
9	product that will become better as the years go
10	by.
11	We have a motion and second.
12	All in favor?
13	(Ayes.)
14	CHAIRMAN KEESE: Opposed? Five to
15	nothing.
16	Thank you, everyone.
17	(Whereupon, at 12:13 p.m., the special
18	business meeting was adjourned.)
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CERTIFICATE OF REPORTER

I, PETER PETTY, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Special Business Meeting; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said business meeting, nor in any way interested in outcome of said business meeting.

IN WITNESS WHEREOF, I have hereunto set my hand this 21st day of November, 2003.

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